

Nondiscrimination: Regulating Gender to Allow Discrimination Against Transgender and Nonbinary People

No updates required since May 12, 2026

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Movement Advancement Project. [Year of access]. “Equality Maps: Regulating Gender to Allow Discrimination.” <https://mapresearch.org/equality-map/regulating-gender-to-allow-discrimination/>. Data as of [day of access].

Background

As part of a [broader, coordinated attack](#) on transgender people across the country, these newly emerging laws explicitly regulate gender by defining “sex” throughout *all state law* to effectively allow discrimination against transgender people. These laws regulate and define sex as only male or female, typically based on a person's presumed reproductive anatomy, chromosomes, hormones, or other physical characteristics at birth. These laws also define sex as a permanent category, implying that transgender people would never be legally recognized as their gender identity under state law. These laws could have—and in some states, already do have—dangerous implications for transgender people when it comes to bathrooms, identity documents, and other areas of law or policy, but because these government gender regulation laws are often vaguely written, their actual impact may vary across each state.

Equality Map & Additional Resources

- See our [Equality Map: Regulating Gender to Allow Discrimination Against Transgender People](#), which is updated and maintained in real time alongside this document.
- See MAP’s 2023 research series [Under Fire: The War on LGBTQ People in America](#), for more on the broader, coordinated attack on LGBTQ and especially transgender people across the country—including the new wave of bills seeking to regulate gender and define “sex” in discriminatory ways.



Summary Table

Category	States	Bill	Year
State law explicitly regulates gender to allow discrimination against transgender and nonbinary people <i>(17 states)</i>	Alabama	SB 79	2025
	Idaho	H 421	2024
	Iowa	SF 418	2025
	Kansas	SB 180	2023
	Louisiana	HB 608	2024
	Mississippi	SB 2753	2024
	Montana	SB 458 SB 437	2023 2026
	North Carolina	H 805	2025
	North Dakota	HB 1474	2023
	Ohio	HB 96	2025
	Oklahoma	HB 1449	2024
	South Dakota	HB 1184	2026
	Tennessee	SB 1440	2023
	Texas	HB 229	2025
	Utah	HB 257	2024
West Virginia	SB 456	2025	
Wyoming	HB 32	2025	
State executive order explicitly regulates gender to allow discrimination against transgender and nonbinary people <i>(2 states)</i>	Indiana	Executive Order No. 25-36	2025
	Nebraska	Executive Order No. 23-16	2023
No state law or policy explicitly regulating gender to allow discrimination against transgender or nonbinary people <i>(31 states, D.C., and 5 territories)</i>	All others		

Chronology

Order of Laws & Policies

(by date of governor signature or veto override; not by effective date)

2023 (6 states this year, including two executive orders)

1. Kansas – [SB180](#) – April 27, 2023 (effective July 1, 2023), overriding governor’s [veto](#)
2. North Dakota – [HB1474](#) – May 8, 2023 (effective August 1, 2023)
3. Tennessee – [SB1440](#) – May 17, 2023 (effective July 1, 2023)
4. Montana – [SB458](#) – May 19, 2023 (effective October 1, 2023)
5. Oklahoma – [Executive Order 2023-20](#) – August 1, 2023 (effective immediately)
6. Nebraska – [Executive Order No. 23-16](#) – August 30, 2023 (effective immediately)

2024 (4 new states this year, + 1 state adding statute to its previous executive order)

7. Utah – [HB257](#) – January 31, 2024 (effective immediately)
8. Idaho – [H421](#) – April 9, 2024 (effective July 1, 2024)
9. Mississippi – [SB2753](#) – May 13, 2024 (effective immediately)
Oklahoma – [HB1449](#) – May 31, 2024 (effective November 1, 2024) (building on earlier executive order)
10. Louisiana – [HB608](#) – June 3, 2024 (effective Aug 1, 2024)

2025 (8 new states this year, including one executive order)

11. Alabama – [SB79](#) – February 13, 2025 (effective October 1, 2025)
12. Iowa – [SF418](#) – February 28, 2025 (effective July 1, 2025)
13. Indiana – [Executive Order No. 25-36](#) – March 4, 2025 (effective immediately)
14. West Virginia – [SB456](#) – March 12, 2025 (effective June 9, 2025)
15. Wyoming – [HB32](#) – March 14, 2025 (effective immediately), [without governor’s signature](#)
16. Texas – [HB229](#) – June 20, 2025 (effective September 1, 2025)
17. Ohio – [HB96](#) (budget) – June 30, 2025
18. North Carolina – [H805](#) – July 29, 2025 (effective Jan 1, 2026), overriding governor’s [veto](#)

2026 (1 new state + 2 states passing an additional version so far this year)

19. South Dakota – [HB1184](#) – March 20, 2026
Montana – [SB437](#) – March 24, 2026 (building on earlier 2023 law)
Tennessee – [HB1271](#) – May 7, 2026 (building on earlier 2023 law)

Order of Governor Vetoes

1. Kansas – [SB180](#) – April 20, 2023 (read veto statement [here](#)) (later overridden)
2. Arizona – [SB1628](#) – April 16, 2024 (read veto statement [here](#))
3. North Carolina – [H805](#) – July 3, 2025 (read veto statement [here](#)) (later overridden)

State-by-State Sources & More Detail

Alabama

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 79](#) (2025)

Alaska

- State law does not regulate gender to allow discrimination against transgender people

Arizona

- State law does not regulate gender to allow discrimination against transgender people

Arkansas

- State law does not regulate gender to allow discrimination against transgender people

California

- State law does not regulate gender to allow discrimination against transgender people

Colorado

- State law does not regulate gender to allow discrimination against transgender people

Connecticut

- State law does not regulate gender to allow discrimination against transgender people

Delaware

- State law does not regulate gender to allow discrimination against transgender people

District of Columbia

- State law does not regulate gender to allow discrimination against transgender people

Florida

- State law does not regulate gender to allow discrimination against transgender people

Georgia

- State law does not regulate gender to allow discrimination against transgender people

Hawai`i

- State law does not regulate gender to allow discrimination against transgender people

Idaho

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [H 421](#) (2024)

Illinois

- State law does not regulate gender to allow discrimination against transgender people

Indiana

- State executive order regulates gender throughout state law to allow discrimination against transgender people
- See [Executive Order No. 25-36](#) (2025)
- See [L.A. v. Braun](#) (filed March 2025)

Iowa

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SF 418](#) (2025)

Kansas

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 180](#) (2023), overriding governor's [veto](#)

Kentucky

- State law does not regulate gender to allow discrimination against transgender people

Louisiana

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 608](#) (2024)

Maine

- State law does not regulate gender to allow discrimination against transgender people

Maryland

- State law does not regulate gender to allow discrimination against transgender people

Massachusetts

- State law does not regulate gender to allow discrimination against transgender people

Michigan

- State law does not regulate gender to allow discrimination against transgender people

Minnesota

- State law does not regulate gender to allow discrimination against transgender people

Mississippi

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 2753](#) (2024)

Missouri

- State law does not regulate gender to allow discrimination against transgender people

Montana

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 437](#) (2026) and [SB 458](#) (2023; blocked by court order, see below)
 - SB 437 intentionally enacted to circumvent the court block of SB 458; see additional reporting and context [here](#).
- SB 458 is currently blocked by court order. See [Reagor, Cloverdale, et al vs. Montana](#).
Lawsuit status:
 - Dec 2023: lawsuit filed.
 - June 2024: SB 458 [ruled unconstitutional](#) and unenforceable on one count, by MT 4th Judicial District Court.
 - Feb 2025: SB 458 [ruled unconstitutional](#) on additional counts.

Nebraska

- State executive order regulates gender throughout state law to allow discrimination against transgender people
- See [Executive Order No. 23-16](#) (2023)

Nevada

- State law does not regulate gender to allow discrimination against transgender people

New Hampshire

- State law does not regulate gender to allow discrimination against transgender people

New Jersey

- State law does not regulate gender to allow discrimination against transgender people

New Mexico

- State law does not regulate gender to allow discrimination against transgender people

New York

- State law does not regulate gender to allow discrimination against transgender people

North Carolina

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [H 805](#) (2025), overriding governor's [veto](#)

North Dakota

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 1474](#) (2023), further addressed by [HB 1181](#) (2025)

Ohio

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 96](#) (p14-15) (2025), passed as part of state's two-year budget

Oklahoma

- State law and executive order regulates gender throughout state law to allow discrimination against transgender people
- See [HB 1449](#) (2024) and [Executive Order 2023-20](#) (2023)

Oregon

- State law does not regulate gender to allow discrimination against transgender people

Pennsylvania

- State law does not regulate gender to allow discrimination against transgender people

Rhode Island

- State law does not regulate gender to allow discrimination against transgender people

South Carolina

- State law does not regulate gender to allow discrimination against transgender people

South Dakota

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 1184](#) (2026)

Tennessee

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 1440](#) (2023)
 - See also HB 1271 ([final pdf](#); [state bill page](#)) (2026; effective immediately), which requires all state agencies, local governments, school districts, and other similar government entities throughout the state to revise any existing ordinances, rules, policies, and more to ensure alignment with the state’s discriminatory and exclusionary definition of “sex.”

Texas

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 229](#) (2025)

Utah

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 257](#) (2024)

Vermont

- State law does not regulate gender to allow discrimination against transgender people

Virginia

- State law does not regulate gender to allow discrimination against transgender people

Washington

- State law does not regulate gender to allow discrimination against transgender people

West Virginia

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [SB 456](#) (2025)

Wisconsin

- State law does not regulate gender to allow discrimination against transgender people

Wyoming

- State law regulates gender throughout state law to allow discrimination against transgender people
- See [HB 32](#) (2025); became law [without governor’s signature](#)

U.S. Territories

American Samoa

- Territory law does not regulate gender to allow discrimination against transgender people

Guam

- Territory law does not regulate gender to allow discrimination against transgender people

Northern Mariana Islands

- Territory law does not regulate gender to allow discrimination against transgender people

Puerto Rico

- Territory law does not regulate gender to allow discrimination against transgender people

U.S. Virgin Islands

- Territory law does not regulate gender to allow discrimination against transgender people